C L I F F O R I C H A N C E

Briefing note

Casablanca Finance City – Africa's new financial hub

Morocco's decision to create Casablanca Finance City, a financial gateway for investors looking to access the fast-growing markets of Africa, is set to play a pivotal role in the country's ambitious programme of economic development.

Clifford Chance partner Mustapha Mourahib and capital markets associate Ouns Lemseffer describe the key components of the regulatory and legal framework underpinning the region's newest financial centre

Morocco has made great strides in opening up new avenues for economic growth. Over the past decade, it has become a strategic hub for international businesses looking for opportunities in the African continent.

Morocco's ambitious plans for growth are also set to be complemented over the coming years with the expected economic development for North, West and Central Africa. The region is set to benefit from a rapid expansion of trade, population growth and a variety of vast infrastructure projects.

However, such an influx of investment highlights a growing requirement for a financial centre to serve the rapidly expanding needs of institutions and governments in this region as well as provide a platform for Western and emerging market investors (especially China and India) to support their activities in Africa.

The gateway to regional investment

Morocco is strategically well placed to provide such a platform for investors. Its decision to create Casablanca Finance City (CFC) as a regional financial hub will help to position Casablanca as a stepping stone for North, West and Central Africa. It will also reinforce Morocco's role as a destination of choice for foreign investment. One of CFC's main aims is to make Casablanca a significant financial hub in Africa with a certain credibility to become the financial heart of the African continent.

An opportunity for sustainable economic growth in Africa

Over the past decade, Morocco has pursued a policy to use foreign investment as a strategic support for economic and social growth and to consolidate the attractiveness of the Kingdom to foreign investors.



This policy has been bolstered by Morocco's diversified economy. Large international companies consider Morocco to be a suitable platform for their investments in North, West and Central Africa because of its cost competitiveness, strong and stable macroeconomic performances, free trade access to a market of 55 countries representing more than one billion consumers, world class infrastructure, qualified labour force and a steadily improving business climate.

An initiative at the top of Morocco's development agenda

CFC is a large-scale, strategic project to create a financial centre with strong value for foreign investors that will also confirm Morocco's position as an international financial hub for accessing North, West and Central Africa.



Casablanca Finance City Authority (CFCA), a limited company born from a public-private initiative established in 2010, is the company overseeing the development, promotion and overall management of CFC.

The Moroccan government intends to use CFC to align the country's business and finance capabilities (including capital markets) with global standards, improving the regulatory, tax and legal framework for doing business in Morocco and establishing a regional business hub at the heart of Casablanca.

The CFCA's role in helping the government to achieve its objectives includes:

- establishing a competitive offering for Morocco as a financial hub;
- including spearheading and managing the real-estate elements of the project; and
- promoting CFC to institutions and investors in the following three key areas: (i) Financial services: investment and corporate banking; asset management; private equity; private banking, investment services providers, insurance and reinsurance, (ii) Regional and international headquarters activities: coordination and control centres of multinational companies, (iii) Professional services (IT. law. audit, advisory, rating, research...) and (iv) holding companies.

In addition, Morocco's Ministry of Finance estimates that CFC will contribute around 2% of GDP and generate some 35,000 new jobs.

The creation of CFC status

The statute regulating the establishment of CFC was passed by parliament and published in the official bulletin in December 20101¹ (Law 44-10).

CFC special status will be conferred to companies operating in financial and nonfinancial services at either a regional or an international level.

Clifford Chance's contribution

Clifford Chance provided support and assistance to the CFCA in certain issues raised in relation to the conditions and procedures for the implementation of the Law 44-10.

Clifford Chance's office in Casablanca is one of the first institutions who formally started the application process for the CFC status and obtained it.

Regulatory framework at CFC

CFC, unlike other financial places, such as those in Dubai, Qatar or Malaysia, will not have a dedicated regulatory framework. The CFCA is in charge of the overall CFC project but it will have no regulatory or supervisory powers over CFC entities.

All financial businesses registered at CFC will be subject to the existing financial authorities, which include Bank *Al Maghrib* (the Central Bank); the *Conseil Déontologique des Valeurs Mobilières* (CDVM)² (capital markets regulator), the *Direction des Assurances et de la Prévoyance Sociale* (DAPS)³ (insurance sector regulator) and the Ministry of Finance.

Dahir n°1-10-196 dated 7 moharrem 1432 (December 13, 2010) promulgating the Law n° 44-10 relating to the Casablanca Finance City Status, Kingdom of Morocco's Official Gazette n° 5904 bis, dated December 30, 2010, p. 2233

² The Dahir n° 1-13-21 dated 1st joumada I 1434 (March 13, 2013) promulgating the law n° 43-12 relating to the Autorité Marocaine du Marché des Capitaux plans once it is entered into force, to replace the CDVM by the Autorité Marocaine du Marché des Capitaux (AMMC) with more supervision powers that will extend to all types of capital markets and not only securities markets, under the control of a government commissioner.

The Dahir n° 1-14-10 dated 4 journada I 1435 (March 6, 2014) promulgating the law n° 64-12 relating to the Autorité de contrôle des assurances et de la prévoyance sociale plans once it is entered into force, to replace the DAPS by the Autorité de contrôle des assurances et de la prévoyance sociale (ACAPS), a public entity having legal personality and financial autonomy.

The CFCA already works closely with such authorities to ensure that CFC entities are properly regulated.

Categories of companies who may apply for CFC status

Pursuant to Law 44-10, the CFC status will apply exclusively to the following financial and non-financial undertakings recognized in most international financial centres:

- Financial Institutions:
 - Credit institutions
 Credit institutions are those
 which are duly licensed
 pursuant to the legislation in force.
 - Insurance and reinsurance undertakings and insurance and reinsurance brokers Insurance and reinsurance undertakings and insurance and reinsurance brokers are those which are duly licensed pursuant to the legislation in force.
 - Financial institutions

 operating in the asset
 management business
 Financial institutions
 operating in the asset
 management business are
 those which are duly
 authorised pursuant to the
 legislation in force and which
 carry out all forms of
 collective or individual asset
 management or financial
 instruments management,
 and in general, all services
 relating to such management.
 - Investment services providers

An investment services provider is any undertaking having legal personality which provides one or more



of the following activities: (i) financial instruments management, (ii) ownaccount trading or third-party trading, (iii) reception and transmission of orders for third parties, (iv) asset management advisory, (v) financial management advisory, (vi) financial engineering, (vii) any form of investment and (viii) credit rating.

An investment services provider may also provide any of the following related transactions to such activities: (i) transactions entailing the granting of credit to an investor to enable him to carry out a transaction on financial instruments as defined by the legislation in force and (ii) business advisory and services in capital structure, strategy, mergers and purchase of undertakings.

Professional services providers A professional services provider is any undertaking having legal personality which carries out one or more of the following activities: (i) specialist financial services, notably financial rating, financial research and financial information, (ii) audit and legal, tax, finance, strategy, actuary and human resource services and (iii) all other professional services activities in relation to the entities referred to above.

 Regional or international headquarters

> Regional or international headquarters are undertakings having legal personality which supervise and coordinate the activities carried out by companies in one or more foreign countries.

> Such regional or international headquarters may also provide professional services on behalf of other entities pertaining to their group.

Holding companies

A holding company is a company which holds participations in other companies enabling it to manage and control the activities of such companies. Such participations shall mainly be held in companies whose registered office is located in one or more foreign countries.

Participations in the companies referred to in the preceding subparagraph shall constitute a global participation rate higher than a minimum rate set by regulation.

CFC status will be opened to the above mentioned financial and non- financial undertakings carrying out activities at a regional or international level, subject to the satisfaction of the conditions for eligibility.

Conditions for eligibility

General conditions

CFC status is granted, after a proposition of the CFCA, by the CFC Commission set up by decree n°2-11-323⁴ implementing Law 44-10 (Decree 2-11-323) to undertakings referred to above on condition that:

- they establish in CFC within a time period set out by the CFC Commission:
- they submit an application including all the information required by the CFC Commission;
- they comply with applicable legislation;
- they carry out activities with non resident undertakings in proportions to be set out by regulation;

- they comply with legislation and regulations in relation to foreign trade and exchange controls; and
- they comply with the code of ethics established by CFCA.

Decree 2-11-323 provides for specific criteria applicable to credit institutions and financial institutions to assess whether they carry out activities with non-resident undertakings having legal personality.

In the meantime, Law 44-10 as well as Decree 2-11-323 remain verv general when it comes to the conditions that have to be met to become eligible for CFC status. The rationale behind this approach is to provide the CFC Commission with some flexibility when an entity applies for CFC status.

Specific criteria for Credit Institutions and Financial Institutions

Decree 2-11-323 establishes the criteria that credit institutions and financial institutions have to meet to be considered as carrying out activities with non-resident undertakings having legal personality.



Decree n°2-11-323 dated 7 chaoual 1432 (September 6, 2011) implementing the law nº44- 10 in relation the Casablanca Finance City status, Kingdom of Morocco' Official Gazette nº 5980, dated September 22th, 2011, p. 4696.

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- Pursuant to article 9 of Decree 2-11-323, credit institutions and financial institutions applying for CFC status shall undertake to carry out with nonresident undertakings having legal personality, more than:
- 20% of their turnover for the first financial year
- 40% of their turnover for the second and third financial years; and
- 60% of their turnover for the fourth and following financial years.

When it comes to insurance and reinsurance undertakings and insurance and reinsurance brokers, professional services providers and regional or international headquarters, Decree 2-11-323 does not specify the criteria for assessing the condition related to the carrying out of activities with non-resident undertakings having legal personality.

Compliance with such condition will, therefore, remain subject to the CFC Commission's assessment.

To attract foreign investors, significant tax incentives have been set up for companies benefiting from CFC status.

Tax incentives

The Finance Act for the budgetary year 2011⁵ and The Finance Act for the budgetary year 2013⁶ implemented a favourable tax regime applicable to companies that export services and benefit from CFC status

(December 28, 2012) promulgating the Finance Act nº 115-12 for the budgetary year 2013, Kingdom of Morocco's Official Gazette nº 6113 bis. dated December 31st. 2012. p. 2965.

Dahir n°1-10-200 dated 23 moharrem 1432 (December 29, 2010) promulgating the Finance Act nº 43-10 for the budgetary year 2011, Kingdom of Morocco's Official Gazette n° 5904 bis, dated December 30th, 2010, p. 2157. Dahir n°1-12-57 dated 14 safar 1434

and the employees of such companies.

Implementation of a favourable corporate income tax regime

Companies registered under Casablanca Finance City' status, other than regional or international headquarters, would benefit from:

- an exemption of the corporate income tax for a period of five consecutive years following the first year of grant of the status; and
- a reduced tax rate of 8.75% beyond this period,

for all export sales and all net capital gains on moveable assets derived from foreign sources and earned in a given fiscal year.

Regional and international headquarters which benefit from CFC status are subject to a 10% tax rate starting from the first year of grant of CFC status. This 10% tax rate shall apply to a taxable basis taking into account the profit or loss incurred. In both cases (ie. profit or loss), the Finance Act provides for a minimum tax basis amounting to 5% of the headquarters' operating expenditures.

Implementation of a favourable personal income tax regime

All individuals, whether they are expatriates or local employees working for a company benefiting from 'Casablanca Finance City' status will be subject to a full tax rate of 20% applicable for a maximum period of five years that will start from the beginning of their assignments.

Co-operation between the CFCA and foreign governmental agencies

Co-operation between the CFCA and the Singapore Cooperation Enterprise

The CFCA entered into a Memorandum of Understanding with the Singapore Cooperation Enterprise (SCE)⁷ for the offering of expertise and assistance in the strategic development and promotion of CFC.

Under the terms of this memorandum, the SCE will assist the CFCA in various areas such as financial regulation, governance, and capital market development. The SCE will also assist the CFCA in organising its capital markets regionalisation strategy by establishing a framework to attract foreign listings, issuers, and investors.

In addition, the CFCA and the SCE intend to build a co-branding strategy to promote business links in the long term and to work towards an 'Africa-Asia gateway'.

Co-operation between the CFCA and the Luxembourg for Finance

The CFCA entered into a memorandum of understanding with Luxembourg for Finance (LFF)⁸ to cooperate for the development of the Moroccan and Luxembourgian financial centers.

Under the terms of this memorandum, the CFCA and the LFF intend to

exchange information on financial services, share experience between institutional bodies governing investment funds and private banking sectors and organize seminars, conferences and training.

Co-operation between the CFCA and the TheCityUK

The CFCA signed in October 2012 a partnership with TheCityUK⁹ to create synergies between the two financial

centers in several areas

Co-operation between the CFCA and Paris Europlace

CFCA signed a cooperation agreement with Paris Europlace¹⁰ to boost cooperation between the two

financial centers in order to promote financial research and innovation and develop the exchange between the stakeholders of both financial centers.

⁷ SCE was formed by the Ministry of Trade and Industry and the Ministry of Foreign Affairs in Singapore to advise countries and financial places by sharing its know-how and expertise in terms of the public sector development.

⁶ LFF is a public-private partnership between the Luxembourg Government and the federation of the financial sector, established in 2008 to develop and promote the Luxembourg financial center.

⁹ TheCityUK, established in 2010, is an independent body dedicated to the promotion of the sector of financial services in the UK, both at the national and international levels. TheCityUK is very active in terms of regulation and trade legislation, its mission being to promote the competitiveness of the British financial and professional services sector.

professional services sector. Paris Europlace, set up in 1993, is the body in charge of promoting Paris as a financial center. It is also in charge of pooling the center's key stakeholders. Its main purpose is to promote the attractiveness of the Paris financial center and to contribute to building its European and international reputation.

Co-operation between the CFCA and Finance Montréal

CFCA signed a cooperation agreement with Finance Montréal¹¹ in January 2015. The agreement is meant to boost the cooperation in financial services and foster investment opportunities. The CFCA ad Finance Montréal intend notably to exchange information related to the derivatives market, the pension management, infrastructures and risk management and to share experience between institutional bodies governing the financial sector.

Co-operation between the CFCA and the Board of Investment

CFCA signed a cooperation agreement with the Board of Investment¹² in December 2014

focusing on the share of expertise in the private equity sector and doing business improvement.

¹¹ Finance Montréal, set up in 2010, is the body in charge of consolidating Québec's financial services industry by stimulating growth and value added financial activities that are strategic to the development of the industry while continuously promoting Montréal as a strong industrial hub that contributes to economic development not only in Québec, but also in all of Canada.

¹² The Board of Investment (BOI) is the national investment promotion agency of the Government of Mauritius with the mandate to promote and facilitate investment in the country. The BOI also assists investors in the growth, nurturing and diversification of their business and works in close collaboration with Government bodies, institutions and private sector companies.

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